NOTICE OF FUNDING OPPORTUNITY

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Executive Summary

Federal Agency Name Fisheries Protected Resources Program Office (PRPO)

Funding Opportunity Title Species Recovery Grants to Tribes

Announcement Type Competitive

Funding Opportunity Number NOAA-NMFS-PRPO-2025-27604

Assistance Listing Number(s) 11.472 Dates Applications must be received by www.grants.gov by 11:59 p.m. Eastern Daylight Time on October 31, 2024. PLEASE NOTE: When developing your submission timeline, keep in mind that (1) a free annual registration process in the electronic System for Award Management (SAM) may take between three and five business days or as long as several weeks (see Section IV.C.), and (2) it may take Grants.gov up to two business days to validate or reject an application.

NOTE: We strongly encourage all prospective applicants to begin required registrations as early as possible. Completing the required registrations can take six weeks or longer. Submission due dates will not be extended because of registration delays. Submissions received after the due date will be considered late and will not be accepted.

Applicant organizations and individuals must register for three different Federal systems prior to submitting an application through Grants.gov (SAM.gov, eRA Commons, and Grants.gov).

Applicant organizations and individuals must first register with SAM.gov and obtain a Unique Entity Identifier (UEI). After you obtain your UEI, you can complete your Grants.gov and eRA Commons registrations concurrently.

See Section IV(G) for detailed instructions on registration requirements. If you do not have access to the internet, please contact the Agency Contacts listed in this NOFO for submission instructions.

Funding Opportunity Description

The National Marine Fisheries Service (NMFS) recognizes the unique importance of many protected species to tribes and values ongoing efforts by tribal nations to conserve and protect species listed under the Endangered Species Act (ESA), 16 U.S.C. 1535. NMFS is authorized to provide Federal assistance to tribes to support conservation programs for listed marine and anadromous species under its jurisdiction. This assistance, provided in the form of grants or cooperative agreements, can be used to support conservation of endangered, threatened, and candidate species or species proposed for listing, as well as post-delisting monitoring of recovered species. Proposals that address the recovery of one of the following endangered species are also encouraged as part of the agency's Species in the Spotlight initiative: Gulf of Maine distinct population segment (DPS) of Atlantic salmon (Salmo salar), white abalone (Haliotis sorenseni), Cook Inlet DPS of beluga whales (Delphinapterus leucas), Hawaiian monk seals (Neomonachus schauinslandi), Pacific leatherback sea turtles (Dermochelys coriacea), North Atlantic right whales (Eubalaena glacialis), southern resident DPS of killer whales (Orcinus orca), and Rice's whale (Balaenoptera ricei). Funded activities may include development and implementation of management plans, scientific research, and public education and outreach. Only federally recognized tribes and organizations of federally recognized tribes, such as the Alaska Eskimo Whaling Commission, that have delegated authority to represent a federally recognized tribe on matters relating to ESA listed, candidate, or proposed species, are eligible to apply. Proposals focusing on listed, candidate, or proposed species of Pacific salmon or steelhead will not be considered for funding under this grant program; such projects may be supported through the Pacific Coastal Salmon Recovery Fund. This document describes how to prepare and submit proposals for funding in fiscal year (FY) 2025 and how NMFS will determine which proposals will be funded. This document should be read in its entirety as some information has changed from previous announcements.

Full Text of Announcement I. Funding Opportunity Description

A. Program Objective

The principal objective of the Species Recovery Grants to Tribes Program is to support recovery efforts that directly benefit threatened or endangered species, species proposed for listing, recently delisted species, or candidate species under the jurisdiction of the NMFS or the joint jurisdiction of NMFS and the U.S. Fish and Wildlife Service (see definitions below). Proposed activities may involve management, research, monitoring, and outreach activities or any combination thereof. Proposals should include clear and specific information about how the work proposed would contribute to species recovery. Successful applications will be those that demonstrate a direct conservation benefit to the species or its habitat.

Proposals may address new or ongoing work. If the proposal includes a continuation of previous or ongoing work, a brief discussion of accomplishments to date and a justification for the continuation of the work must be included in the project description in order to receive full consideration.

Threatened and endangered species under the jurisdiction of the NMFS are listed at https://www.fisheries.noaa.gov/species-directory/threatened-endangered.

Candidate species. A candidate species is one that is actively being considered for listing as either threatened or endangered under the ESA and is the subject of a positive 90-day finding but not yet the subject of a proposed rule, or a species for which NMFS has initiated an ESA status review and has announced the review in the Federal Register. Candidate species are listed at https://www.fisheries.noaa.gov/endangered-species-conservation/candidatespecies-under-endangered-species-act.

Proposed species. Proposed species are those that are currently the subject of a proposed rule to list as threatened or endangered under the ESA. A list of proposed species is available at https://www.fisheries.noaa.gov/endangeredspecies-conservation/proposed-species-under-endangered-species-act.

Recently delisted species. Recently delisted, for purposes of this solicitation, are those species delisted within the past five years. A list of all delisted species and the year delisted are available at https://www.fisheries.noaa.gov/national/endangered-species-conservation/delisting-species-under-endangeredspecies-act. Under this solicitation, only species delisted due to recovery may receive funding.

B. Program Priorities

General. Priority will be given to proposals addressing listed species over proposals that address proposed, candidate, or recently delisted species. Priority will be given to proposals that address the recovery of the species that are part of our Species in the Spotlight initiative including: Gulf of Maine DPS of Atlantic salmon (Salmo salar), Cook Inlet DPS of beluga whales (Delphinapterus leucas), North Atlantic right whales (Eubalaena glacialis), Southern Resident DPS of killer whales (Orcinus orca), Hawaiian monk seal (Neomonachus schauinslandi), white abalone (Haliotis sorenseni), Pacific leatherback sea turtle (Dermochelys coriacea), and Rice's whale (Balaenoptera ricei). While priority will be given to proposals addressing species in the spotlight, it is not a requirement. For more information on this initiative, please refer to

https://www.fisheries.noaa.gov/topic/endangered-species-conservation#species-in-the-spotlight.

Priority will also be given to proposals that directly align with objectives or actions identified in an ESA Recovery Outline or final or draft ESA Recovery Plan, or a NMFS-identified Regional Priority, particularly climate related recovery actions. Proposals should indicate how the project will address one or more of the recovery objectives or actions and the priority level assigned to the action. Greater priority may be given to proposals addressing higher priority recovery actions or objectives as indicated by the particular plan. Additionally, greater priority may be given to those proposals that enable adaptation and resilience of listed species and their habitats to climate-related changes through specific climate-informed actions. Recovery Plans are available at:

https://www.fisheries.noaa.gov/resources/documents?title=&field_category_document_value%5Brecovery_plan%5 D=recovery_plan&field_species_vocab_target_id=&sort_by=created

Information on NMFS-identified regional priorities or needs can be found at: https://www.fisheries.noaa.gov/national/endangered-species-conservation/species-recovery-grant-regional-priorities.

Proposals including measures by which performance or success of the project will be evaluated will receive higher priority over those that do not.

Proposals that present a series of unrelated or seemingly unrelated projects are less likely to compete well. Applicants that propose multiple projects within a proposal must clearly articulate within their proposal how the distinct projects relate to one another and how the results will be synthesized. There is no limit on the number of proposals that can be submitted by an individual tribe.

Management. Highest priority will be given to those projects that are designed to have a direct impact on recovery of listed species through development and implementation of management actions that reduce or eliminate threats. Proposals involving management activities should demonstrate a high probability of contributing to the recovery of the species, especially through mitigation of existing threats or factors inhibiting recovery of the species. Management proposals may, for example, involve the development and implementation of fishery bycatch reduction measures, habitat restoration or habitat conservation, or scenario planning for a range of plausible climate futures to improve adaptive management strategies for climate vulnerable species.

Proposals addressing habitat restoration can involve the engineering and design of a restoration project, actual implementation of a restoration activity, and/or science-based monitoring of a previously funded or simultaneously proposed NOAA habitat restoration project that will yield information on population benefits accruing to listed species resulting from the restoration action.

Research and Monitoring. Research proposals that are designed to fill critical data gaps and directly contribute to the management and recovery of eligible species are competitive under this solicitation. However, proposals that involve research only will be considered a lower priority for funding relative to "management proposals" described above.

Proposals involving scientific research must articulate how the research will provide information that can be directly used to recover, manage, or improve current management strategies for a given species. Important research topics include, for example, defining and characterizing threats to the species, particularly impacts of climate change; evaluating methods to reduce or mitigate threats to the species including identifying strategies to ensure protected species populations are more adaptable and resilient to climate change; improving bycatch estimates (e.g., through observer programs); estimating effective population sizes, synthesizing or analyzing stranding or observer data; evaluating the effects of water quality degradation, evaluating the effects of dredging on listed animals and their habitat; identifying and characterizing physical and biological features of important habitats (e.g. foraging habitats, spawning areas); or evaluating the effectiveness of a habitat restoration project.

Research proposals must include a clear question or set of questions to be answered, methods by which experiments or work will be conducted, methods by which data will be analyzed, and plans for sharing or disseminating the results. Generalized statements about research objectives and expected results are insufficient.

Proposals involving scientific research on listed marine mammal species for which NMFS has published a Take Reduction Plan under the Marine Mammal Protection Act should indicate how the project would address one or more of the research recommendations, if applicable. Greater priority may be given to proposals addressing higher priority research and data collection needs as indicated by the particular plan. Marine mammal take reduction plans are available at: https://www.fisheries.noaa.gov/national/marine-mammal-protection/marine-mammal-take-reduction-plans-and-teams.

Proposals involving scientific research on a listed DPS or a specific, recognized management unit of a taxonomic species or subspecies should demonstrate a high probability of providing information specific to the recovery and/or management of the particular DPS or management unit. To do so, such proposals may be required to include genetic analyses or other acceptable techniques to properly identify specimens to their DPS or management unit, when appropriate. Proposed budgets must reflect costs associated with any such analyses.

Outreach. Proposals involving public education and outreach should demonstrate a high probability of improving or increasing public understanding of and participation in conservation activities. In order to be considered a priority for funding, proposals that exclusively address outreach activities should demonstrate how the proposed work will directly mitigate or reduce a significant threat(s) to the target species.

Outreach projects could, for example, involve developing outreach tools (e.g. websites, brochures), convening

regional coordination workshops or meetings, or working with local fishermen or boaters to address a particular issue (e.g. hook and line entanglement, boat strikes). Note that all proposals should address the dissemination of results and/or information resulting from completion of the proposed activities (including peer-reviewed publications) as explained in detail under the evaluation criteria listed in section V.A. (Evaluation Criteria) of this document.

Applicants interested in further discussion of funding priorities within their region should contact their Regional Program Coordinator listed in Section VII, Agency Contacts.

C. Program Authority

16 U.S.C. 661 et seq.

II. Award Information

A. Funding Availability

Awards are dependent upon the availability of federal funding as provided by Congress. The fiscal year 2025 budget has not been finalized by Congress and could result in unknown funding scenarios. As such, there is no guarantee that funds will be appropriated or that sufficient funds will be available for any new awards. If sufficient funds are available, new awards are expected to be in the range of \$10,000 to \$100,000 in federal funding per year; however, there is no set minimum or maximum for any award. Additionally, publication of this notice does not obligate NOAA to award any specific grant proposal or to obligate any available funds.

If federal funding is provided by Congress, the exact amount of funds that may be awarded will be determined during pre-award negotiations between the applicant and NOAA representatives. Applicants are not guaranteed any level of funding. If an application is selected for funding, NOAA has no obligation to provide any additional funding in connection with that award in subsequent years. Notwithstanding verbal or written assurance that may have been received, pre-award costs in this program are not allowed under the award unless approved by the Grants Officer in accordance with 2 C.F.R. §200.458.

B. Project/Award Period

In general, a project period will extend up to a maximum of three years. For multi-year proposals, applicants must include project plans and separate budgets for each year of the project. Multi-year projects may be funded in one-year increments depending on available funds and terms of the award. Multi-year awards do not compete for funding in subsequent budget periods within the approved award period. Rather, any funding required for subsequent years is added to the multi-year award incrementally, provided a demonstration of satisfactory performance by the recipient and provided funds are available to support the continuation of the project. If a grant recipient wishes to continue work on a funded project beyond the project period and obligated award funds have not been expended by the end of this period, the recipient can notify the assigned Federal Program Officer no later than 30 days prior to the end of the award period to determine eligibility for a no-cost extension. If, however, the money is expended and funds are needed to continue the project, the applicant should submit another proposal during the next competitive award cycle or seek an alternate source of funding.

Project start dates should be no earlier than July 1, 2025, unless an earlier start date request is approved by the Program Office. The end date should always end on the last day of any given month when making a projection for the award start and end dates.

C. Type of Funding Instrument

Under this solicitation, NOAA will fund projects as grants or cooperative agreements, as appropriate for the nature of the project. The funding instrument (grant or cooperative agreement) will be determined by the NOAA Grants Management Division. A cooperative agreement will be used if the proposed project involves substantial Federal scientific or programmatic involvement. Substantial involvement means that, after the award, NOAA scientific or program staff will assist, guide, coordinate, or participate in project activities in a partnership role; it is not to assume direction, prime responsibility, or a dominant role in the activities. The dominant role and prime responsibility resides with the award recipient for the project as a whole, although specific tasks and activities may be shared by the recipient and NOAA.

III. Eligibility Information

A. Eligible Applicants

Eligible applicants are federally recognized tribes defined under the Federally Recognized Indian Tribe List Act (Public Law 103-454; for list see <u>https://www.federalregister.gov/d/2024-00109</u>) or presidential executive order. Organizations of federally recognized tribes, such as the Alaska Eskimo Whaling Commission, that have delegated authority to represent federally recognized tribes on matters relating to listed, candidate, or proposed species, are also eligible to apply. Organizations of federally recognized tribes are required to provide supporting documentation demonstrating that they do have delegated authority from tribal officials and that the delegated authority is for the type of activity being proposed in the application.

Federal agencies or institutions are not eligible to receive Federal assistance under this notice. In addition, no Federal employee (or agency) shall provide assistance by writing or editing any part of an application, write letters of support for any application, or otherwise confer any unfair advantage on a particular application. However, proposed activities can involve collaboration with current NMFS programs or NMFS employees, and NMFS employees can submit letters verifying that they would collaborate on a particular project if funded. Applicants must contact the Federal Program Officer listed in Section VII, Agency Contacts, prior to submission for guidance if collaborating with a NMFS program or NMFS employee. The level of collaboration may dictate whether the funding is awarded through a grant or cooperative agreement.

Applicants not meeting these eligibility criteria will not be considered for funding under this solicitation.

B. Cost Share or Matching Requirement

There are no cost sharing or match requirements under this solicitation.

C. Other Criteria that Affect Eligibility

Funding can only support work on ESA-listed species, recently delisted species (for work conducting post-delisting monitoring only for recovered species that have been delisted within the past 5 years), and species that have become a candidate or a proposed species by the grant application deadline. Species must also be under NMFS or joint NMFS-U.S. Fish and Wildlife Service jurisdiction. Species under the sole jurisdiction of the U.S. Fish and Wildlife Service will not be considered.

Projects focusing on Pacific salmonids will not be considered under this grant program. Tribal conservation efforts for these species may be supported through the Pacific Coastal Salmon Recovery Fund.

IV. Application and Submission Information

A. Address to Request Application Package

The federal funding announcement and application instructions for this grant program are available via the Grants.gov website at <u>http://www.grants.gov</u>. Applicants without internet access can obtain application instructions from Heather Austin, NOAA/NMFS/Office of Protected Resources, (phone) 301-427-8422, (email) Heather.Austin@noaa.gov.

B. Content and Form of Application

All prospective applicants should read this section in its entirety. All instructions regarding formatting and preparation of proposals must be followed. Proposals should be submitted via the Grants.gov website.

There is no limit on the number of applications that can be submitted by the same Principal Investigator or tribe. Multiple applications submitted by the same applicant must, however, clearly identify distinct projects.

Proposals must adhere to the following provisions and requirements by the proposal submission deadline. Failure to follow these instructions will be reflected in lower scoring by reviewers (see Section V. Application Review Information). Applicants are encouraged to submit proposals early in the event that we are able to prescreen applications for any deficiencies, contact applicants, and obtain revised applications by the solicitation deadline. This pre-screen is a courtesy, not an obligation on the part of the Program Office, and it is not a guarantee for this competition. The pre-screen is limited to addressing technical matters, confirming receipt of application components, and providing publicly available information about the applications. No substantive comments or pre-review of application content will take place.

The following forms are required as part of each application: Application for Federal Assistance (SF-424); Budget Information, Non-Construction Programs (SF-424A); Assurances, Non-Construction Programs (SF-424B); and Certifications Regarding Lobbying (CD-511). These forms are available on Grants.gov and may be downloaded with the application package.

Proposals and all attachments must be formatted to fit on letter-sized paper (8.5" x 11"). Text must be no smaller than 10-point font, and all pages must be numbered. Please submit proposal documents as pdf files to ensure conversion errors do not occur. Please do not submit the same file or sections of the application more than once when submitting your application in Grants.gov.

The Project Description should not exceed 15 pages. Appended material must not exceed a total of 10 pages, as described further below in Section IV.B.7. Pages exceeding these limits will not be reviewed. However, the list of references cited, budget table and narrative, indirect cost rate agreement, and Data Management Plan will not be counted against page limits.

Letters of support or endorsement from any NMFS, NOAA, or Department of Commerce personnel or office will NOT be accepted.

To be considered, proposals must include the following elements:

1. Title Page (does not count toward any page limits)

Provide the project title, project duration (with a start date of July 1, 2025 or later unless applicants request and get approval for an earlier start date from the Federal Program Officer, Heather Austin; see Section VII, Agency Contacts), applicant name(s), name(s) of the Principal Investigator (or Project Manager) and any Co-Investigators (or Co-Managers), complete contact information (mailing address, email address, and phone number) for the applicant(s) and all Co-investigators (or Co-Managers), and a statement regarding the Federal, non-Federal, and total costs of the project.

2. Project Summary (1-page limit)

Provide a brief summary discussing the proposal's purpose; the proposed activities; the geographic area where the activities would occur; the recovery objectives or actions as specified in an ESA Recovery Plan (if applicable) or as identified by NMFS as a regional priority; and the expected outcomes and benefits of the proposed activities. If the proposal focuses on implementing recovery actions identified in a Recovery Plan, indicate the priority number or level assigned to the particular actions. Please make this summary as succinct and cogent as possible; it will be made publicly available if the project is funded.

3. Project Description (15-page limit)

Describe the project activities completely and accurately. The Project Description should be a clear statement of

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all work to be undertaken and must include the information listed below in (a)-(g). Multi-year proposals must include a project description that covers each year of the proposed award period. If multiple projects are included in the proposal, the information listed below must be included for each project. The 15-page limit does not change if a proposal includes multiple projects.

(a) Goals/Objectives: Identify the specific problem(s) or opportunities the project intends to address and describe its significance to the recovery of the species. Identify the project objectives, which should be simple and understandable, as specific and quantitative as possible, and attainable with the time, money, and human resources available. Scientific research proposals must state the question or questions to be answered.

(b) Methods: Describe the methodologies or technical plan for activities that are to be conducted during each budget period of the project. Include detailed descriptions of the specific plan and/or methods that will be employed. Project milestones and the timelines (e.g. the number of months) necessary to meet them should also be discussed for each budget period. Information about relevant permits necessary to conduct the work must be included. See Section IV.G.1. (Permits and Approvals) below for further information about permits and approvals.

(c) Benefits or results expected: Identify the outcomes or results and the benefits to the species that should result from the successfully completed project. Discuss how the project's success in meeting the stated goals and objectives will be measured or assessed. Describe how these expected outcomes, results, or products will be applied and/or made available to any appropriate user groups.

(d) Need for government financial assistance: Demonstrate the need for government financial assistance. List all other sources of funding that are or have been sought for the project.

(e) Federal, state, tribal and local government activities: List any plans or activities (Federal, state, tribal or local) this project would affect and, if applicable, identify the relationship between the proposed work and other ongoing work, or work planned, anticipated, or underway through Federal Assistance or other means. If the proposal is a continuation of previous or ongoing work, a brief discussion of results or accomplishments to date should be included; progress or final reports for previous awards may be included in the appendix.

(f) Environmental impacts: Discuss whether any negative environmental, biological, social, political, or economic impacts are expected as a result of the proposed activities. Also, discuss any potential negative impacts on listed species or their critical habitat as a result of the proposed activities. If any negative impacts are anticipated, describe what steps will be taken to minimize or mitigate these impacts. Incidental take of protected species and impacts to Essential Fish Habitat should be noted. This information is the basis for a determination of the level of analysis required under the National Environmental Policy Act (NEPA), so please be thorough. See Section VI.B. (Administrative and National Policy Requirements) below for further information about NEPA requirements.

(g) Project management: Describe how the project will be organized and managed and who will be responsible for carrying out project activities. The lead organization/individual and person listed as the technical contact should be identified as the Project Manager (PM) or Principal Investigator (PI). Use of subawardees, subcontractors, or volunteer staff time to complete project activities and oversight of those individuals should be discussed. The PM/PI is responsible for all technical oversight and implementation of the approved work plan as delineated in the proposal. One PM or PI must be designated on each project, but the PM/PI may or may not be the applicant. However, if the applicant is not the PM/PI, there must be an explanation of the relationship between the applicant and PM/PI (e.g. applicant will be responsible for managing the grant funds and the PM will be responsible for completing the project milestones on time and within budget, etc.). Project participants or organizations that will have a significant role in conducting the project, for example, researchers contributing data or materials or NMFS collaborators, should be referred to as Cooperators. Copies of the PM's or PI's and all Co-investigator's/Co-Manager's current abbreviated resumes or curricula vitae must be included as appendices.

4. Outreach and Education (1-page limit)

In order to address the evaluation criteria in Section V.A., proposals should describe how the proposed activities will include a focused and effective outreach and education strategy regarding NOAA's mission to protect the Nation's natural resources. Proposals should include an outreach and education strategy that describes how information will be shared appropriately given the nature of the proposed work. Depending on the nature of the proposed project, "outreach and education" may include, for example, peer reviewed publications, presentations at professional meetings, development of brochures, internal agency meetings, public meetings, or distribution of project results to appropriate managers or management agencies.

5. Data Management Plan (1-page limit)

Environmental data and information collected or created under NOAA grants or cooperative agreements must be made discoverable by and accessible to the general public, in a timely fashion (typically within two years) and free of charge or at no more than the cost of reproduction, unless an exemption is granted by the NOAA Program. Data should be available in at least one machine-readable format, preferably a widely-used or openstandard format, and should also be accompanied by machine-readable documentation (metadata), preferably based on widely-used or international standards.

Proposals submitted in response to this Announcement must include a Data Management Plan of up to two pages describing how these requirements will be satisfied. The Data Management Plan should align with the Data Management Guidance for this program, which is available at: https://www.fisheries.noaa.gov/national/funding-and-financial-services/frequent-questions-species-recovery-grants-tribes#data-management-and-data-sharing. The contents of the Data Management Plan (or absence thereof), and past performance regarding such plans, will be considered during the proposal review (see Section V.A.6, Evaluation Criteria). A typical plan should include descriptions of the types of environmental data and information expected to be created during the course of the project; the tentative date by which data will be shared; the standards to be used for data/metadata format and content; methods for providing data access; approximate total volume of data to be collected; and prior experience in making such data accessible. The costs of data preparation, accessibility, or archiving may be included in the proposal budget unless otherwise stated in the Guidance. Accepted submission of data to the NOAA National Centers for Environmental Information (NCEI) is one way to satisfy data sharing requirements; however, NCEI is not obligated to accept all submissions and may charge a fee, particularly for large or unusual datasets.

NOAA may, at its own discretion, make publicly visible the Data Management Plan from funded proposals or use information from the Data Management Plan to produce a formal metadata record and include that metadata in a Catalog to indicate the pending availability of new data.

Proposal submitters are hereby advised that the final pre-publication manuscripts of scholarly articles produced entirely or primarily with NOAA funding will be required to be submitted to NOAA Institutional Repository at https://repository.library.noaa.gov/ after acceptance, and no later than upon publication. Such manuscripts shall be made publicly available by NOAA one year after publication by the journal.

For further information on NOAA's Data Sharing Policy, please refer to information posted at <u>https://www.fisheries.noaa.gov/national/funding-and-financial-services/frequent-questions-species-recovery-grants-states#data-management-and-data-sharing.</u>

6. Total project costs and budget justification (not counted toward page limits)

Each application must include clear and concise budget information, both on the required Federal forms and as described here. Multi-year applications must include budget information for each year of the proposed activity. All budget costs should be ROUNDED to the nearest dollar; any budgets containing cents will be returned for revision.

Applications must include OMB standard form (SF) 424A, "Budget Information - Non-construction Programs." All instructions should be read before completing the form, and the amounts per category and total amounts indicated on the form should correspond with amounts indicated elsewhere in the proposal. More information on the SF family of forms can be found at <u>https://www.fisheries.noaa.gov/funding-and-financial-services/how-build-your-proposal.</u>

Provide a budget spreadsheet or table showing costs by category (e.g., salary, benefits, travel, equipment, supplies, contractual, subawards, indirect) and by Federal and non-Federal share (if applicable). Such budget detail must be provided for each year of multi-year projects. Costs should be itemized to the maximum extent possible. All funds MUST be estimated to the nearest dollar; any budgets containing cents will be returned for revision. In order to display correctly, budget tables or spreadsheets must be formatted to fit letter-sized paper (8.5" x 11") and, preferably, saved as pdf files. Do NOT format tables as multiple sheets or tabs within an Excel spreadsheet as sheets can be lost when applications are prepared for review in NOAA's electronic grants management system, Grants Online. For an example of how to display costs and format budget tables, please refer to the sample table posted at https://media.fisheries.noaa.gov/dam-migration/sample_budget_table.pdf.

A budget justification in narrative form for each year of the requested budget must also be provided to explain and justify all project costs, including contractual and/or subaward costs. This narrative must be organized to clearly correspond to the information provided in the budget table. For instructions on how to prepare a budget justification, please refer to the guidance posted at

https://www.noaa.gov/sites/default/files/legacy/document/2019/Jun/gmd_budget_narrative_guidance__05-24-2017_final.pdf

Detail provided in the budget table/spreadsheet and the narrative justification must be sufficient so reviewers can interpret how costs were estimated or calculated, especially for costs over \$5,000. Subaward costs must be itemized and justified similarly to other cost categories, and contract price or cost must be justified. For any non-Federal share, applicants should identify the itemized costs and describe valuations consistent with 2 C.F.R. 200.306(d)-(k).

7. Appendices (10-page limit)

Abbreviated curricula vitae or resumes of the PM/PI and any Co-Managers/ Co-Investigators must be included with the application. Applicants requiring ESA scientific research permits must also include evidence of such a permit (e.g. by providing the permit number) or evidence that they have submitted an ESA permit application. If indirect costs are being requested as part of the proposed budget, a copy of the applicant agency's indirect cost rate agreement must be provided (see Section IV.F.1. below). Additional material that is necessary or useful to the description of the project may also be provided (e.g. letters of endorsement; maps, photos, tables or other visual materials). Applicants are highly encouraged to submit a map or maps of the geographic location of the proposed work (as applicable); such visual information helps inform reviewers.

NOAA must analyze the potential environmental impacts of projects or proposals seeking funding from NOAA. In this appendix section, applicants are required to provide any information not already described in the project proposal on the activities to be conducted, locations, sites, species and habitat to be affected, possible construction activities, and any environmental concerns that may exist (e.g., the use and disposal of hazardous or toxic chemicals, introduction of non- indigenous species, impacts to endangered and threatened species, and

impacts to coral reef systems). See Section VI.B., Administrative and National Policy Requirements, below for additional NEPA information.

Additional appended materials that are necessary or useful may also be provided, including letters of endorsement; letters of cooperation; and maps, photos, tables, or other visual materials. Applicants are highly encouraged to submit a map or maps of the geographic location of the proposed work (as applicable); such visual information helps inform reviewers. Do not submit any letters of support or endorsement from any NMFS, NOAA, or Department of Commerce personnel.

Proposals submitted in response to this Announcement must include a Data Management Plan (up to 2 pages). See Section VI.B., Administrative and National Policy Requirements, below for additional information on what the plan should contain.

C. Unique entity identifier and System for Award Management (SAM)

Each applicant (unless the applicant is an individual or Federal awarding agency that is excepted from those requirements under 2 CFR 25.110(b) or (c), or has an exception approved by the Federal awarding agency under 2 CFR 25.110(d)) is required to: (i) Be registered in SAM before submitting its application; (ii) Provide a valid unique entity identifier (UEI) in its application; and (iii) Continue to maintain an active SAM registration with current information at all times during which it has an active Federal award or an application or plan under consideration by a Federal awarding agency. NOAA may not make a Federal award to an applicant until the applicant has complied with all applicable unique entity identifier and SAM requirements and, if an applicant has not fully complied with the requirements by the time NOAA is ready to make a Federal award, NOAA may determine that the applicant is not qualified to receive a Federal award and use that determination as a basis for making a Federal award to another applicant.

D. Submission Dates and Times

Applications must be received and validated by Grants.gov (<u>www.grants.gov</u>) by 11:59 p.m. Eastern Daylight Time on October 31, 2024. Proposals submitted after the deadline cannot be considered for funding. Applicants must track their own applications to ensure receipt by NOAA.

For applications submitted through Grants.gov, there will be several automated email receipts sent to the application submitter with the date and time of submission. The final email confirms the application has been forwarded to NOAA for further processing. If email confirmation receipts are not provided within two business days of application submission, contact the Grants.gov Help Desk (800-518-4726) and contact the NMFS Office of Protected Resources (301-427-8422) to confirm the application has been received by NOAA.

E. Intergovernmental Review

Applications under this program are not subject to Executive Order 12372, "Intergovernmental Review of Federal Programs."

F. Funding Restrictions

Indirect Cost Rates

The budget may include an amount for indirect costs if the applicant has an established indirect cost rate with the Federal government. Indirect costs are essentially overhead costs for basic operational functions (e.g., utilities, rent, insurance) that are incurred for common or joint objectives and, therefore, cannot be identified specifically within a particular project. A copy of the current approved negotiated indirect cost agreement with the federal government must be included in the application.

In accordance with 2 C.F.R. § 200.414(f), an applicant that does not have a current negotiated indirect cost rate may elect to: charge a de minimis rate of 15% of modified total direct costs (MTDC) (as permitted by updates to 2 C.F.R. 200.414 that will go into effect October 2024); describe all costs as direct costs in the budget narrative; or establish a new rate through their cognizant agency for indirect costs as defined under 2 C.F.R. § 200.1. If the de minimis rate is chosen, this methodology once elected must be used consistently for all Federal awards until a recipient non-Federal entity chooses to negotiate for a rate, which the recipient may apply to do at any time. Please also refer to Section VI.B. for additional information.

Allowable Costs

Funds awarded cannot necessarily pay for all the costs that the recipient might incur in the course of carrying out the project. Allowable costs are determined by reference to the Office of Management and Budget's "Uniform Administrative Requirements, Cost Principles, and Audit Requirements," regulations published in 2 C.F.R. part 200 Subpart E. A project begins on the effective date of an award agreement between the recipient and the Grants Officer and ends on the date specified in the award. Accordingly, applicants cannot be reimbursed for time expended or costs incurred in developing a project or preparing the application.

G. Other Submission Requirements Permits and Approvals

It is the applicant's responsibility to obtain all necessary Federal, State, tribal and local government permits and approvals where applicable for the proposed work to be conducted. If applicable, documentation of requests or approvals of permits must be included in the proposal package.

Most projects involving directed or incidental take of threatened or endangered species require permits under section 10 of the ESA (as implemented at 50 CFR § 222.307 and 222.308). If an ESA permit covering the proposed activities has already been issued, the permit number must be provided in the application. Issuance of the necessary ESA permit(s) or evidence that the applicant has submitted a permit application is required in order for a proposal to be considered for funding. If the grant applicant is not the Principle Investigator (PI) or the permit holder, a copy of the authorization to work under the permit (e.g., designation as a Co-Investigator under the permit) and/or a letter of support from the permit holder is required.

For further information on permit requirements and application procedures for federal natural resource permits, contact the NMFS Office of Protected Resources Permits Division (301-427-8401) or see: https://www.fisheries.noaa.gov/permits-and-forms#protected-resources.

If proposed activities will take place within National Marine Sanctuaries, National Parks, National Seashores, and other federally designated protected areas, the applicant is responsible for requesting and obtaining any necessary permits or letters of agreement from the appropriate government agencies prior to award.

Failure to obtain other Federal, State, tribal and local permits, approvals, letters of agreement or failure to provide information necessary to complete environmental analyses where necessary (i.e., NEPA environmental assessments or documentation) may delay the award of funds if a project is otherwise selected for funding.

Registration Requirements

NOTE: We strongly encourage all prospective applicants to begin required registrations as early as possible. Completing the required registrations can take six weeks or longer. Submission due dates will not be extended because of registration delays. Submissions received after the due date will be considered late and will not be accepted.

Applicant organizations and individuals must register for three different Federal systems prior to submitting an application through Grants.gov (SAM.gov, eRA Commons, and Grants.gov). See below for more detailed information on each required registration process.

1. System for Award Management (SAM.gov)

SAM.gov registration is required to do business with the U.S. government. After registering with SAM.gov, you will receive a 12-character Unique Entity Identifier (UEI) that you will use throughout the application process.

We recommend allowing at least three weeks for initial SAM.gov registrations and at least two weeks for SAM.gov registration renewals. Additional information on SAM.gov registration is available here: https://sam.gov/content/entity-registration<u>https://sam.gov/content/entity-registration</u>

You must update your SAM.gov registration any time your entity's information changes. You must also renew and revalidate your entity's SAM.gov registration at least every 12 months from the date you last certified to and submitted the registration. The renewal process may take up to two weeks. Your SAM.gov account's primary point of contact will receive an email message alerting them to the renewal requirement at 60 days, 30 days, and 15 days prior to expiration. If you do not renew your registration by the deadline, it will expire.

2. eRA Commons

After completing your SAM.gov registration and receiving your Unique Entity Identifier (UEI), you must register with eRA Commons and create several required user accounts. NOAA uses eRA Commons to process grant applications and manage grant awards.

NOTE: eRA Commons requires applicants to create one ORGANIZATIONAL PROFILE and two USER ACCOUNTS before submitting an application. These requirements are described in detail below. We recommend allowing at least three weeks for eRA Commons registration. This process can be completed concurrently with your Grants.gov registration. Additional information on the eRA Commons registration process is available here: https://www.commerce.gov/ocio/programs/gems/applicant-and-grantee-training

After creating an overall account for your "institution", which may be for your organization or yourself as an individual, eRA Commons requires you to set up at least two user accounts: one Signing Official (SO) account and one Program Director/Principal Investigator (PD/PI) account.

- The Signing Official (SO) user account must be assigned to an individual with signature authority to legally bind the organization in grants administration matters. The SO will receive 4-5 emails throughout the registration process.
- The Program Director/Principal Investigator (PD/PI) account must be assigned to an individual with primary responsibility for the project(s) described in the grant application. The eRA Commons User ID (Username) for the PD/PI must also be listed on the SF-424 form for item 4 (Applicant Identifier).

Your SO and PD/PI user accounts must be active before you submit an application. Both accounts can be assigned to the same individual if appropriate.

3. Grants.Gov

After completing your SAM.gov registration and receiving your Unique Entity Identifier (UEI), you must complete a one-time registration process with Grants.gov. Grants.gov is a government-wide portal used to solicit and accept grant applications.

We recommend allowing at least two weeks for Grants.gov registration. This process can be completed concurrently with your eRA Commons registration. Additional information on the Grants.gov registration process is available here: <u>https://www.grants.gov/applicants/applicant-registration</u>

Submission Validation

The Grants.gov and eRA Commons validation processes for a submitted application can take up to two business days after submission. Only validated applications are sent to NOAA to review. To ensure successful submission of an application, we strongly recommend that you submit a final and complete application at least two business days prior to the submission deadline.

Grants.gov and eRA Commons will not accept submissions if the applicant has not been authorized or if credentials are incorrect. Submissions may also be rejected if:

- The Project Director/Principal Investigator (PD/PI)'s account username within eRA Commons is not provided on the SF-424 form for item 4 (Applicant Identifier).
- The Universal Entity Identifier (UEI) from SAM.gov is not provided on the SF-424 form for item 8.c (UEI).
- The Congressional District is not entered in the correct format on the SF-424 form for item 16 (Congressional Districts). The correct format is: [State Abbreviation]-[three digit district number]. For example, Virginia's 1st Congressional District would be listed as VA-001.
- PDF files are not flattened. To flatten a fillable PDF, you can use the "Print to PDF" function from any web browser or PDF reader application.
- File sizes exceed 100 MB.
- Page sizes are greater than 8.5x11.
- File names exceed 50 characters (including spaces).
- File names include special characters.

After you submit your application, you will receive an automatic acknowledgment of receipt that contains a Grants.gov tracking number. This notification indicates receipt by Grants.gov only, not receipt by NOAA. Applications submitted through Grants.gov will be accompanied by FOUR automated responses (1-Grants.gov Submission Receipt; 2-Grants.gov Submission Validation Receipt for Application; 3-Grants.gov Grantor Agency Retrieval Receipt for Application; 4-Grants.gov Agency Tracking Number Assignment for Application).

In addition to the Grants.gov automated notification messages, you may receive automated email notifications of any errors or warnings identified by eRA Commons. You must resolve all eRA Commons errors prior to the application due date in order for the application to be processed.

Once an electronic application is accepted in eRA Commons, you will receive an additional automated notification that the completed application was received and that an application number will be assigned.

You should save and print the proof of submission messages from both Grants.gov and eRA Commons. If you do not receive an acceptance message from both Grants.gov and eRA Commons, you should follow up with the agency contact listed in VII to confirm NOAA's receipt of the complete submission.

H. Address for Submitting Proposals

Applications should be submitted electronically through the Grants.gov website at <u>http://www.grants.gov</u>. NOAA strongly recommends that applicants do not wait until the application deadline to begin the application process through Grants.gov. It may take Grants.gov up to two business days to validate or reject an application. Please keep this in mind when developing your submission timeline.

If you experience a Grants.gov "systems issue" (technical problems or glitches with the Grants.gov website) that you believe threatens your ability to complete submission before the application deadline, please (i) print any error message received, and (ii) call the Grants.gov Contact Center at 1-800-518-4726 for immediate assistance. Applicants need to obtain a case number regarding communications with Grants.gov. Please note: problems with an applicant organization's computer system or equipment or failure to comply with the Grants.gov system requirements are not considered "systems issues."

V. Application Review Information

Evaluation Criteria

The proposals will be evaluated by reviewers based on the following criteria as described below (with their relative weights):

1. Importance/relevance and applicability of the proposal to the program objective | Maximum Points: 30

This criterion ascertains whether there is intrinsic value in the proposed work and/or relevance to NOAA, federal, regional, state, or local activities.

This criterion addresses whether there is intrinsic value in the proposed work and/or relevance to the program goals as stated in section I.A. and I.B of this document. Reviewers will consider whether proposals clearly identify project goals and objectives and whether those goals and objectives are applicable to conservation and recovery of threatened or endangered species, delisted species, proposed or candidate species as specified in sections I.A. and I.B. of this document.

Reviewers will also score the proposal based on their consideration of the contribution of potential outcomes, results, or products to species conservation and management goals; whether milestones and products are clearly identified; and whether performance measures for evaluating effectiveness of the completed project are clearly identified. Reviewers will consider whether the proposal is designed to have a direct impact on species recovery as a result of implementation of management actions. If the proposal addresses the continuation of previously funded or ongoing work, reviewers should consider whether an adequate justification for the continuation of the same work is provided by the applicant (e.g., what benefit would additional results have?).

(Score: 1-30 points; where, for example, 1= no importance/relevance to the program goals or objectives, very limited potential to contribute to species recovery; 15= moderately important/ relevant, reasonably likely to make a meaningful contribution to species recovery; 30= extremely important/relevant, extremely likely to make a significant contribution to recovery of a threatened or endangered species, involves implementation of significant management actions, addresses a priority species.)

2. Technical/scientific merit	Maximum Points: 30
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This criterion assesses whether the approach is technically sound and/or innovative, if the methods are appropriate, and whether there are clear project goals and objectives.

For proposals addressing management and outreach, this criterion addresses whether the approach is appropriate for achieving the stated goals and objectives, whether the approach will result in successful execution of the project, and if the anticipated results can be achieved in the time line specified. Reviewers will consider whether sufficient information is provided to evaluate the design of the project relative to the stated goals/objectives.

For proposals addressing research and monitoring, this criterion addresses whether the approach is technically sound, if the methods are appropriate for achieving the stated goals/objectives, and if the anticipated results can be achieved in the time line specified. Reviewers will consider the sufficiency of information to evaluate the project technically, the strengths and/or weaknesses of the technical design relative to securing productive results, and if data collection is proposed, the inclusion of quality assurance considerations.

For all applications, reviewers will consider whether the proposal includes an effective mechanism for evaluating the project's success in meeting the stated goals and objectives.

(Score: 1-30 points; where, for example, 1= completely unsound and/ or unlikely to meet the stated objectives and no performance measures included; 15= intermediately sound, and/ or reasonably likely to meet the stated objectives; 30= extremely sound and highly likely to meet the stated objectives.)

3. Overall qualification of applicants	Maximum Points: 10
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his criterion ascertains whether the applicant possesses the necessary education, experience, training, facilities, and administrative resources to accomplish the project.

This criterion addresses whether the applicant possesses the necessary expertise, experience, facilities, and administrative resources to accomplish the project. Reviewers will consider previous related experience and qualifications of the project's PM or PI, Co-Manager(s) or Co-Investigator(s) and other personnel, including designated contractors, consultants, and cooperators. Reviewers will also consider past award performance of the applicant(s) and PM/PI. Reviewers will also evaluate whether application instructions contained in this document were followed and if all required elements were submitted based on information provided in the application. (Score: 1-10 points; where, for example, 1= completely unqualified and/or lacking the resources or capacity to accomplish the project, poor past award performance, application instructions were not followed; 5= intermediate level of qualifications or experience and/or adequate resources and capacity to accomplish the project, satisfactory past award performance, application instructions generally followed; 10= extremely qualified/ experienced, has all necessary resources and demonstrated capacity to accomplish the project, exceptional past award performance, application instructions followed thoroughly.)

This criterion evaluates the budget to determine if it is realistic and commensurate with the project needs and time frame.

This criterion evaluates the budget to determine if it is sufficiently detailed, realistic, and commensurate with the project needs and time-frame. The itemized costs and the overall budget must be adequately justified and appropriately allocated. Reviewers will consider whether sufficient detail was provided to evaluate how costs were estimated.

(Score: 1-15 points; where, for example, 1= unrealistic and lacking sufficient detail; 8= adequately detailed and realistic; 15= extremely detailed and realistic.)

5. Outreach and Education	Maximum Points: 10

This criterion assesses whether the project provides a focused and effective education and outreach strategy regarding NOAA's mission to protect the Nation's natural resources.

This criterion assesses whether the project provides a focused and effective education and outreach strategy regarding NOAA's mission to protect the Nation's natural resources. Reviewers will consider whether project results or products will be shared appropriately given the nature of the proposed work and whether sufficient detail is provided to make this determination. Depending on the nature of the project, "outreach and education" may include, for example, peer reviewed publications, presentations at professional meetings, development of brochures, internal agency meetings, public meetings, or distribution of project results to appropriate managers or management agencies. Proposals should be rated on whether the outreach/education discussed is appropriate for the type and nature of the proposal and whether the outreach/education is expected to be effective.

(Score: 1-10 points, where 1= insufficient/ineffective outreach; 5= adequate outreach; 10= extremely effective outreach)

6. Data Management Plan Technical Soundness	Maximum Points: 5			
This criterion addresses the contents of the Data Management Plan. Proposals should be rated on the extent to				
which the plan includes descriptions of the types of environmental data and information expected to be created				
during the course of the project; the tentative date by which data will be shared; the standards to be used for				
data/metadata format and content; methods for providing data access; approximate total volume of data to be				
collected; and prior experience in making such data accessible.				

(Score: 1-5 points, where 1= poorly detailed or absent data management plan; 3= adequately detailed data management plan; 5= comprehensive and clear data management plan.)

Review and Selection Process

Programmatic evaluation of proposals will take place in three steps: initial screening, merit review, and selection by the Selecting Official (i.e., the Assistant Administrator for NMFS). Initial screening of applications will be conducted to ensure that application packages have all required forms and application elements, clearly relate to the Species Recovery Grants to Tribes solicitation, and meet all of the eligibility criteria. NOAA, in its sole discretion, may continue the review process for applications with non-substantive issues that may be easily rectified or cured.

Applications meeting the requirements of this solicitation will then undergo merit review. Each application will undergo an expert review by qualified person(s) with appropriate subject-matter expertise who may be from Federal, state, or tribal agencies, academic institutions, or non-profit organizations. Expert reviewers will independently evaluate and score proposals using the evaluation criteria provided in section V.A. (Evaluation Criteria) above. Review scores from these subject matter experts will be provided to a panel of Federal employees, consisting of at least three technical reviewers from at least three of NMFS' regional offices. The panel may convene and discuss applications during a panel review, including the expert review scores and comments, application materials, regional and program priorities, and the applicant's prior award performance, if applicable. However, all scoring conducted by the panel members, including the technical reviewers, using the evaluation criteria provided in section V.A. will be non-consensus. The panel members' scores will be averaged and used to produce a rank order of the proposals.

After applications have undergone merit review, the Selecting Official will decide which applications will be forwarded to the NOAA Grants Officer based upon the numerical ranking of the applications and evaluations of the applications by the merit reviewers as well as the selection factors set forth below.

Selection Factors

The Selecting Official shall recommend awarding in the rank order unless the proposal is justified to be selected out of rank order based on one or more of the following factors:

- 1. Availability of funding.
- 2. Balance/distribution of funds:
 - a. geographically
 - b. by type of institution
 - c. by type of partners
 - d. by research priority
 - e. by project types
 - f. by species or species group

3. Duplication of other projects funded or considered for funding by NOAA/Federal agencies.

- 4. Program priorities and policy factors.
- 5. Applicant's prior award performance.
- 6. Partnerships with/Participation of targeted groups.

7. Adequacy of information necessary for NOAA staff to make a NEPA determination and draft necessary documentation before recommendations for funding are made to the Grants Officer..

Applicants may be asked to modify objectives, work plans or budgets, and provide supplemental information required by the agency prior to the award. The exact amount of funds to be awarded, the final scope of activities, the project duration, and specific NOAA cooperative involvement with the activities of each project will be determined in pre-award negotiations among the applicant, the NOAA Grants Office, and NOAA program staff.

Anticipated Announcement and Award Dates

Subject to the availability of funds, review of proposals will occur during winter 2024, and funding is expected to begin during summer 2025 for most approved projects.

Unsuccessful applicants will be notified by e-mail that their application was not recommended for funding. Unsuccessful applications will be kept on file for a period of at least 12 months and then destroyed.

VI. Award Administration Information

A. Award Notices

Successful applicants will receive notification that the application has been recommended for funding to the NOAA Grants Management Division. This notification is not an authorization to begin performance of the project. Official notification of funding, signed by a NOAA Grants Officer, is the authorizing document that allows the project to begin. The official Notice of Award (NoA) will be issued electronically via email notification through the eRA Commons system. The NoA notification is the authorizing document that allows the project to begin and will be sent to the Authorized Representative identified by the applicant on the SF-424.

PRE-AWARD COSTS. Per 2 CFR 200.458, NOAA authorizes award recipients to expend pre-award costs up to 90 days before the period of performance start date at the applicant's own risk without approval from NOAA and in accordance with the applicant's internal policies and procedures. Such costs are allowable only to the extent that they would have been allowable if incurred after the date of the Federal award. This does not include direct proposal costs (as defined at 2 CFR 200.460). In no event will NOAA or the Department of Commerce be responsible for direct proposal preparation costs. Pre-award costs will be a portion of, not in addition to, the approved total budget of the award. Pre-award costs expended more than 90 days prior to the period of performance start date require approval from the Grants Officer. This does not change the period of performance start date.

GRANTS OFFICER SIGNATURE. Proposals submitted in response to this solicitation are not considered awards until the Grants Officer has signed the grant agreement. Only Grants Officers can bind the Government to the expenditure of funds. The Grants Officer's digital signature constitutes an obligation of funds by the federal government and formal approval of the award.

LIMITATION OF LIABILITY. Funding for programs listed in this notice is contingent upon the availability of funds. Applicants are hereby given notice that funds may not have been appropriated yet for the programs listed in this notice. Publication of this announcement does not oblige NOAA to award any specific project or to obligate any available funds.

B. Administrative and National Policy Requirements UNIFORM ADMINISTRATIVE REQUIREMENTS, COST PRINCIPLES, AND AUDIT

REQUIREMENTS. Through 2 C.F.R. § 1327.101, the Department of Commerce adopted Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards at 2 C.F.R. Part 200, which applies to awards in this program. Refer to <u>http://go.usa.gov/SBYh</u> and <u>http://go.usa.gov/SBg4</u>.

DEPARTMENT OF COMMERCE PRE-AWARD NOTIFICATION REQUIREMENTS FOR GRANTS AND COOPERATIVE AGREEMENTS. The Department of Commerce Pre-Award Notification Requirements for Grants and Cooperative Agreements contained in the Federal Register notice of December 30, 2014 (79 FR 78390) are applicable to this solicitation and may be accessed online at <u>http://www.gpo.gov/fdsys/pkg/FR-2014-12-30/pdf/2014-30297.pdf</u>.

DEPARTMENT OF COMMERCE (DOC) TERMS AND CONDITIONS. Successful applicants who accept a NOAA award under this solicitation will be bound by the DOC Financial Assistance Standard Terms and Conditions. This document will be provided in the award package in eRA at http://www.ago.noaa.gov and at https://www.commerce.gov/oam/policy/financial-assistance-policy.

BUREAU TERMS AND CONDITIONS. Successful applicants who accept an award under this solicitation will be bound by bureau-specific standard terms and conditions. These terms and conditions will be provided in the award package in NOAA's Grants Online system. For NOAA awards only, the Administrative Standard Award Conditions for National Oceanic and Atmospheric Administration (NOAA) Financial Assistance Awards U.S. Department of Commerce are applicable to this solicitation and may be accessed online at https://www.noaa.gov/organization/acquisition-grants/financial-assistance

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NATIONAL ENVIRONMENTAL POLICY ACT (NEPA). NOAA must analyze the potential environmental impacts, as required by the National Environmental Policy Act (NEPA), for applicant projects or proposals which are seeking NOAA federal funding opportunities. Detailed information on NOAA compliance with NEPA can be found at the following NOAA NEPA website: http://www.nepa.noaa.gov/, including our NOAA Administrative Order 216-6 for NEPA, http://www.nepa.noaa.gov/NAO216_6.pdf, and the Council on Environmental Quality implementation regulations, http://energy.gov/sites/prod/files/NEPA-40CFR1500_1508.pdf. Consequently, as part of an applicant's package, and under their description of their program activities, applicants are required to provide detailed information on the activities to be conducted, locations, sites, species and habitat to be affected, possible construction activities, and any environmental concerns that may exist (e.g., the use and disposal of hazardous or toxic chemicals, introduction of non- indigenous species, impacts to endangered and threatened species, aquaculture projects, and impacts to coral reef systems). In addition to providing specific information that will serve as the basis for any required impact analyses, applicants may also be requested to assist NOAA in drafting an environmental assessment, if NOAA determines an assessment is required. Applicants will also be required to cooperate with NOAA in identifying feasible measures to reduce or avoid any identified adverse environmental impacts of their proposal. Failure to do so shall be grounds for not selecting an application. In some cases if additional information is required after an application is selected, funds can be withheld by the Grants Officer under a special award condition requiring the recipient to submit additional environmental compliance information sufficient to enable NOAA to make an assessment on any impacts that a project may have on the environment.

FREEDOM OF INFORMATION ACT. Department of Commerce regulations implementing the Freedom of Information Act (FOIA), 5 U.S.C. Sec. 552, are found at 15 C.F.R. Part 4, Public Information. These regulations set forth rules for the Department regarding making requested materials, information, and records publicly available under the FOIA. Applications submitted in response to this Notice of Funding Opportunity may be subject to requests for release under the Act. In the event that an application contains information or data that the applicant deems to be confidential commercial information that should be exempt from disclosure under FOIA, that information should be identified, bracketed, and marked as Privileged, Confidential, Commercial or Financial Information. In accordance with 15 CFR § 4.9, the Department of Commerce will protect from disclosure confidential business information contained in financial assistance applications and other documentation provided by applicants to the extent permitted by law.

MINORITY SERVING INSTITUTIONS. The Department of Commerce/National Oceanic and Atmospheric Administration (DOC/NOAA) is strongly committed to increasing the participation of Minority Serving Institutions (MSIs), i.e., Historically Black Colleges and Universities, Hispanic-serving institutions, Tribal colleges and universities, Alaskan Native and Native Hawaiian institutions, and institutions that work in underserved communities.

DATA SHARING PLAN.1. Environmental data and information collected or created under NOAA grants or cooperative agreements must be made discoverable by and accessible to the general public, in a timely fashion (typically within two years), free of charge or at no more than the cost of reproduction, unless an exemption is granted by the NOAA Program. Data should be available in at least one machine-readable format, preferably a widely-used or open-standard format, and should also be accompanied by machine-readable documentation (metadata), preferably based on widely used or international standards. 2. Proposals submitted in response to this Announcement must include a Data Management Plan of up to two pages describing how these requirements will be satisfied. The Data Management Plan should be aligned with the Data Management Guidance provided by NOAA in the Announcement. The contents of the Data Management Plan (or absence thereof), and past performance regarding such plans, will be considered as part of proposal review. A typical plan should include descriptions of the types of environmental data and information expected to be created during the course of the project; the tentative date by which data will be shared; the standards to be used for data/metadata format and content; methods for providing data access; approximate total volume of data to be collected; and prior experience in making such data accessible. The costs of data preparation, accessibility, or archiving may be included in the proposal budget unless otherwise stated in the Guidance. Accepted submission of data to the NOAA National Centers for Environmental Information (NCEI) is one way to satisfy data sharing requirements; however, NCEI is not obligated to accept all submissions and may charge a fee, particularly for large or unusual datasets. 3. NOAA may, at its own discretion, make publicly visible the Data Management Plan from funded proposals, or use information from the Data Management Plan to produce a formal metadata record and include that metadata in a Catalog to indicate the pending availability of new data. 4. Proposal submitters are hereby advised that the final pre-publication manuscripts of scholarly articles produced entirely or primarily with NOAA funding will be required to be submitted to NOAA Institutional Repository after acceptance, and no later than upon publication. Such manuscripts shall be made publicly available by NOAA one year after publication by the journal.

More information can be found on NOAA's Data Management Procedures at:

https://nosc.noaa.gov/EDMC/documents/Data_Sharing_Directive_v3.0_remediated.pdf and at NAO 212-15 Management of Environmental Data and Information:

https://www.noaa.gov/organization/administration/nao-212-15-management-of-environmental-data-and-information NOAA SEXUAL ASSAULT AND SEXUAL HARASSMENT PREVENTION AND RESPONSE POLICY.

NOAA requires organizations receiving federal assistance to report findings of sexual harassment, or any other kind of harassment, regarding a Principal Investigator (PI), co-PI, or any other key personnel in the award.

NOAA expects all financial assistance recipients to establish and maintain clear and unambiguous standards of behavior to ensure harassment free workplaces wherever NOAA grant or cooperative agreement work is conducted, including notification pathways for all personnel, including students, on the awards. This expectation includes activities at all on- and offsite facilities and during conferences and workshops. All such settings should have accessible and evident means for reporting violations and recipients should exercise due diligence with timely investigations of allegations and corrective actions.

For more information, please visit: <u>https://www.noaa.gov/organization/acquisition-grants/noaa-workplace-harassment-training-for-contractors-and-financial</u>.

SCIENCE INTEGRITY. 1. Maintaining Integrity. The non-Federal entity shall maintain the scientific integrity of research performed pursuant to this grant or financial assistance award including the prevention, detection, and remediation of any allegations regarding the violation of scientific integrity or scientific and research misconduct, and the conduct of inquiries, investigations, and adjudications of allegations of violations of scientific integrity or scientific and research misconduct. All the requirements of this provision flow down to subrecipients. 2. Peer Review. The peer review of the results of scientific activities under a NOAA grant, financial assistance award or cooperative agreement shall be accomplished to ensure consistency with NOAA standards on quality, relevance, scientific integrity, reproducibility, transparency, and performance. NOAA will ensure that peer review of "influential scientific information" or "highly influential scientific assessments" is conducted in accordance with the Office of Management and Budget (OMB) Final Information Quality Bulletin for Peer Review and NOAA policies on peer review, such as the Information Quality Guidelines. 3. In performing or presenting the results of scientific activities under the NOAA grant, financial assistance award, or cooperative agreement and in responding to allegations regarding the violation of scientific integrity or scientific and research misconduct, the non-Federal entity and all subrecipients shall comply with the provisions herein and NOAA Administrative Order (NAO) 202-735D, Scientific Integrity, and its Procedural Handbook, including any amendments thereto. That Order can be found athttp://nrc.noaa.gov/ScientificIntegrityCommons.aspx. 4. Primary Responsibility. The non-Federal entity shall have the primary responsibility to prevent, detect, and investigate allegations of a violation of scientific integrity or scientific and research misconduct. Unless otherwise instructed by the grants officer, the non-Federal entity shall promptly conduct an initial inquiry into any allegation of such misconduct and may rely on its internal policies and procedures, as appropriate, to do so. 5. By executing this grant, financial assistance award, or cooperative agreement the non-Federal entity provides its assurance that it has established an administrative process for performing an inquiry, investigating, and reporting allegations of a violation of scientific integrity or scientific and research misconduct; and that it will comply with its own administrative process for performing an inquiry, investigation, and reporting of such misconduct. 6. The non-Federal entity shall insert this provision in all subawards at all tiers under this grant, financial assistance award, or cooperative agreement.

REVIEW OF RISK. After applications are proposed for funding by the Selecting Official, the Grants Office will perform administrative reviews, including an assessment of risk posed by the applicant under 2 C.F.R. 200.206. These may include assessments of the financial stability of an applicant and the quality of the applicant's management systems, history of performance, and the applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-Federal entities. Special conditions that address any risks determined to exist may be applied. Applicants may submit comments about any information concerning organizational performance listed in the Responsibility/Qualification section of SAM.gov for consideration by the awarding agency.

REVIEWS AND EVALUATION. The applicant acknowledges and understands that information and data contained in applications for financial assistance, as well as information and data contained in financial, performance and other reports submitted by applicants, may be used by the Department of Commerce in conducting reviews and evaluations of its financial assistance programs. For this purpose, applicant information and data may be accessed, reviewed and evaluated by Department of Commerce employees, other Federal employees, and also by Federal agents and contractors, and/or by non-Federal personnel, all of whom enter into appropriate conflict of interest and confidentiality agreements covering the use of such information. As may be provided in the terms and conditions of a specific financial assistance award, applicants are expected to support program reviews and evaluations by submitting required financial and performance information and data in an accurate and timely manner, and by cooperating with the Department of Commerce and external program evaluators. In accordance with §200.303(e), applicants are reminded that they must take reasonable measures to safeguard protected personally identifiable information and other confidential or sensitive personal or business information created or obtained in connection with a Department of Commerce financial assistance award.

REQUIRED USE OF AMERICAN IRON, STEEL, MANUFACTURED PRODUCTS, AND

CONSTRUCTION MATERIALS. If applicable, and pursuant to the Infrastructure Investment and Jobs Act ("IIJA"), Pub.L. No. 117-58, which includes the Build American, Buy American (BABA) Act, Pub. L. No. 117-58, §§ 70901-52 and OMB M-22-11, recipients of an award of Federal financial assistance from the Department of Commerce (DOC) are hereby notified that none of the funds provided under this award may be used for a project for infrastructure unless: 1) all iron and steel used in the project are produced in the United States-this means all manufacturing processes, from the initial melting stage through the application of coatings, occurred in the United States; 2) all manufactured products used in the project are produced in the United States-this means the manufactured product was manufactured in the United States; and the cost of the components of the manufactured product that are mined, produced, or manufactured in the United States is greater than 55 percent of the total cost of all components of the manufactured product, unless another standard for determining the minimum amount of domestic content of the manufactured product has been established under applicable law or regulation; and 3) all construction materials1 are manufactured in the United States-this means that all manufacturing processes for the construction material occurred in the United States. The Buy America preference only applies to articles, materials, and supplies that are consumed in, incorporated into, or affixed to an infrastructure project. As such, it does not apply to tools, equipment, and supplies, such as temporary scaffolding, brought to the construction site and removed at or before the completion of the infrastructure project. Nor does a Buy America preference apply to equipment and furnishings, such as movable chairs, desks, and portable computer equipment, that are used at or within the finished infrastructure project but are not an integral part of the structure or permanently affixed to the infrastructure project. WAIVERS. When necessary, recipients may apply for, and DOC may grant, a waiver from these requirements. DOC will notify the recipient for information on the process for requesting a waiver from these requirements. 1) When DOC has made a determination that one of the following exceptions applies, the awarding official may waive the application of the domestic content procurement preference in any case in which DOC determines that: a. applying the domestic content procurement preference would be inconsistent with the public interest; b. the types of iron, steel, manufactured products, or construction materials are not produced in the United States in sufficient and reasonably available quantities or of a satisfactory quality; or c. the inclusion of iron, steel, manufactured products, or construction materials produced in the United States will increase the cost of the overall project by more than 25 percent. A request to waive the application of the domestic content procurement preference must be in writing. DOC will provide instructions on the format, contents, and supporting materials required for any waiver request. Waiver requests are subject to public comment periods of no less than 15 days and must be reviewed by the Made in America Office. There may be instances where an award qualifies, in whole or in part, for an existing waiver described at whitehouse.gov/omb/management/made-in-america.

DEFINITIONS. "Construction materials" includes an article, material, or supply—other than an item of primarily iron or steel; a manufactured product; cement and cementitious materials; aggregates such as stone, sand, or gravel; or aggregate binding agents or additives2 —that is or consists primarily of: non-ferrous metals; plastic and polymerbased products (including polyvinylchloride, composite building materials, and polymers used in fiber optic cables); glass (including optic glass); lumber; or drywall. "Domestic content procurement preference" means all iron and steel used in the project are produced in the United States; the manufactured products used in the project are produced in the United States; or the construction materials used in the project are produced in the United States, and equipment for, in the United States, roads, highways, and bridges; public transportation; dams, ports, harbors, and other maritime facilities; intercity passenger and freight railroads; freight and intermodal facilities and systems; utilities; broadband infrastructure; and buildings and real property. Infrastructure includes facilities that generate, transport, and distribute energy. "Project" means the construction, alteration, maintenance, or repair of infrastructure in the United States. --- 1 Excludes cement and cementitious materials, aggregates such as stone, sand, or gravel, or aggregate binding agents or additives. 2 IIJA, § 70917(c)(1).

INDIRECT COST RATE. If an applicant has not previously established an indirect cost rate with a Federal agency they may choose to negotiate a rate with the Department of Commerce or use the de minimis indirect cost rate of 15% of MTDC (as allowable under updates to 2 C.F.R. §200.414 that will go into effect October 2024). The negotiation and approval of a rate is subject to the procedures required by NOAA and the Department of Commerce Standard Terms and Conditions. The NOAA contact for indirect or facilities and administrative costs is: Jennifer Jackson, NOAA Grants Management Division, 1325 East West Highway, 9th Floor, Silver Spring, MD 20910, or jennifer.jackson@noaa.gov.

C. Reporting

In accordance with 2 CFR 200.328-9 and the terms and conditions of the award, financial reports are to be submitted semi-annually and performance (technical) reports are to be submitted semi-annually. Reports are submitted electronically through eRA.

The Federal Funding Accountability and Transparency Act, 31 U.S.C. 6101 note, includes a requirement for awardees of applicable Federal grants to report information about first-tier subawards and executive compensation under Federal assistance awards. All awardees of applicable grants and cooperative agreements are required to report to the FFATA Subaward Reporting System (FSRS) available at <u>https://www.fsrs.gov/</u> on all subawards over \$30,000. Refer to 2 CFR Part 170.

In order to track project success, all funded projects will be required to report programmatic performance measures no later than 30 days following the end of each 6-month period from the start date of the award. The last semiannual performance report is NOT required. Additional reporting on project outputs and outcomes may be required at the request of the Office of Protected Resources to facilitate program performance evaluation. A comprehensive final report is due 120 days after award expiration.

Data collected by recipients under a Species Recovery Grant must be made publicly available in accordance with the approved Data Management Plan. Any reports or publication resulting from funded work should acknowledge funding received through the "NOAA Fisheries' Species Recovery Grant Program."

VII. Agency Contacts

If you have any questions regarding this proposal solicitation, please contact the Species Recovery Grants Federal Program Officer, Heather Austin (301-427-8422, Heather.Austin@noaa.gov).

You may also contact one of the following coordinators in your region for further guidance: Ellen Keane, Greater Atlantic Regional Fisheries Office (Ellen.Keane@noaa.gov, 978-282-8476); Calusa Horn, Southeast Regional Office (Calusa.Horn@noaa.gov, 727-551-5782); Justin Greenman, West Coast Regional Office (Justin.Greenman@noaa.gov, 562-980-3264); Barbara Mahoney, Alaska Regional Office (Barbara.Mahoney@noaa.gov, 907-271-3448).

VIII. Other Information

The applicant acknowledges and understands that information and data contained in applications for financial assistance, as well as information and data contained in financial, performance and other reports submitted by applicants, may be used by the Department of Commerce in conducting reviews and evaluations of its financial assistance programs. For this purpose, applicant information and data may be accessed, reviewed and evaluated by Department of Commerce employees, other Federal employees, and also by Federal agents and contractors, and/or by non-Federal personnel, all of whom enter into appropriate conflict of interest and confidentiality agreements covering the use of such information. As may be provided in the terms and conditions of a specific financial assistance award, applicants are expected to support program reviews and evaluations by submitting required financial and performance information and data in an accurate and timely manner, and by cooperating with Department of Commerce and external program evaluators. In accordance with 2 C.F.R. § 200.303(e), applicants are reminded that they must take reasonable measures to safeguard protected personally identifiable information and other confidential or sensitive personal or business information created or obtained in connection with a Department of Commerce financial assistance award.